City of Council Bluffs Matthew J. Walsh, Mayor DUNS# - 051955433

COMMUNITY DEVELOPMENT PROGRAMS
January 1 through December 31, 2014
B-14-MC-19-0005

FISCAL YEAR 2014 (FY14) CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT (CAPER)

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Prepared by: Community Development Department

209 Pearl Street

Council Bluffs, IA 51503

Phone: (712) 328-4629 Fax: (712) 328-4915

Email: thochwender@councilbluffs-ia.gov

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EXECUTIVE SUMMARY

As part of the Omaha-Council Bluffs Consortium, the City of Council Bluffs (City) jointly adopted a Five-Year Consolidated Submission for Community Planning and Development Programs (ConPlan) with the City of Omaha in 2013. The Five-Year Omaha/Council Bluffs ConPlan established priorities for Fiscal Years 2013 through 2017 and covers the federal entitlement funding allocated from the U.S. Department of Housing and Urban Development (HUD). The federal entitlement funding sources are the Community Development Block Grant (CDBG) program, the Home Investment Partnership (HOME) program, the American Dream Down-payment Initiative (ADDI) program, the Emergency Shelter Grant (ESG) program, and the Housing Opportunities for Persons with AIDS (HOPWA) program.

The Consolidated Annual Performance and Evaluation Report (CAPER) is submitted in accordance with regulations governing ConPlan (24 CFR 91.520) and CAPER requirements as directed by HUD. The purpose is to report on the City's use of the federal entitlement funding allocated from HUD. The City is not an ESG or HOPWA entitlement community. Additionally, the City is not a HOME entitlement community. However, due to the creation of the Omaha-Council Bluffs Consortium, the City of Omaha receives an increase in HOME entitlement funds. Of which a portion of the City of Omaha's HOME funds are designated to the City of Council Bluffs. The City of Omaha, as the lead agency in the Omaha-Council Bluffs Consortium, is responsible for administering the HOME funds. Therefore, the City's activities carried out with HOME funds are not reported in this report, but in the City of Omaha's CAPERs. The City is a CDBG entitlement. The City's CAPER reports only on the activities and projects funded with the City's CDBG funds.

The 2014 CAPER is a summary of the City's accomplishments under the Five-Year Omaha/Council Bluffs ConPlan (FY13-17) and the City's Fiscal Year 2014 (FY14) Annual Action Plan. The 2014 CAPER consists of narrative statements which explain the progress made in carrying out the activities and achieving the objectives and priorities set forth in the FY14 Annual Action Plan. It also describes the methods used to comply with federal regulations. Appendices with tables and reports supply additional details about the use of federal entitlement funding for the City. All of this information serves to document the significant amount of work contributed by the City and community partners in an effort to carry out the priorities of the Five-Year Omaha/Council Bluffs ConPlan and the FY14 Annual Action Plan.

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. **91.520(a)** (This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.)

In an effort to prioritize needs and efficiently allocate resources, the City collaborated with citizens, elected officials, public/private agencies, and nonprofit organizations to determine community development needs for FY14 and the Five-Year Omaha/Council Bluffs ConPlan. The priority needs identified, goals addressed and their priority level for the Five-Year Omaha/Council Bluffs ConPlan were identified as follows:

Table 1 – The Five-Year Omaha/Council Bluffs ConPlan Priority Needs Summary

1	Priority Need Name	Affordable Housing Development
	Priority Level	High
	Population	Extremely Low, Low, Moderate, Large Families, Families with Children,
		Elderly, Frail Elderly
	Geographic Areas	NEIGHBORHOOD REVITALIZATION STRATEGY AREA (NRSA)
	Affected	
	Associated Goals	Home Modifications for Special Needs
		New Construction of Affordable Rentals
		New Construction of Affordable Single Family
		Single Family Rehabilitation for Homeowners
	Description	The conservation and redevelopment of established neighborhoods and
		the preservation and expansion of the housing stock. Affordable housing
	·	development efforts will have three main components: single-family
		rehabilitation, rental rehabilitation and housing development. Single-
		family rehabilitation projects will address the need to preserve existing
		single-family, owner-occupied housing and to help low and moderate
		income people finance home improvements. Rental rehabilitation and
		housing development activities will find ways to create affordable rental
		opportunities and to make home ownership possible for low and moderate
		income people. Together these programs make up a coordinated strategy
		for neighborhood improvement and reinvestment.
	Basis for Relative	Need identified through consultations, public meetings, age of housing
	Priority	stock, market analysis and needs assessment.
2	Priority Need Name	Homelessness
	Priority Level	High
	Population	Extremely Low, Low, Families with Children, Elderly, Chronic
		Homelessness, Individuals, Families with Children, Mentally III, Chronic
		Substance Abuse, Veterans, Persons with HIV/AIDS, Victims of Domestic
		Violence, Unaccompanied Youth
	Geographic Areas	
	Affected	
	Associated Goals	Supportive Services for Homeless
	Description	Provide an opportunity for non-profit community organizations to develop
		and execute projects which benefit low and moderate income residents,
		with emphasis on homeless individuals and families.
	Basis for Relative	Homeless services and housing for the homeless is an identified need
	Priority	through the Continuum of Care.

3	Priority Need Name	Non-Homeless Persons with Special Needs
	Priority Level	High
	Population	Extremely Low, Large Families, Families with Children, Elderly, Public
		Housing Residents, Elderly, Frail Elderly, Persons with Mental Disabilities,
		Persons with Physical Disabilities, Persons with Developmental Disabilities,
		Persons with Alcohol or Other Addictions, Persons with HIV/AIDS and their
		Families, Victims of Domestic Violence
	Geographic Areas Affected	
	Associated Goals	Home Modifications for Special Needs
	Hosociated Codis	New Construction of Affordable Rentals
	Description	To provide new construction or renovation of existing housing units for
	Description	non-homeless persons with special needs.
	Basis for Relative	This is a need identified through consultations and public hearings and the
	Priority	needs assessment and market analysis as found in this Consolidated Plan.
4	Priority Need Name	Non-Housing Community Development
•	Priority Level	Low
	Population Population	Non-housing Community Development
	Geographic Areas	NEIGHBORHOOD REVITALIZATION STRATEGY AREA (NRSA)
	Affected	NEIGHBORHOOD REVITALIZATION STRATEGY AREA (NRSA)
	Associated Goals	
	Description Description	To reinforce business development and job creation for low and moderate
	Description	income persons. The City's economic development efforts will have three
		main components: to improve the commercial building stock of the
		community, to encourage new small business starts and expansion in the
		Neighborhood Revitalization Strategy Area, and to create jobs for low and
		moderate income people.
	Basis for Relative	Non-housing community development activities will be addressed by the
	Priority	City. However, they are not typically addressed utilizing the federal CDBG
	•	or HOME program funds the City receives.
5	Priority Need Name	Housing Counseling Services
	Priority Level	High
	Population	Extremely Low, Low, Moderate, Large Families, Families with Children,
	•	Elderly
-	Geographic Areas	
	Affected	
	Associated Goals	Housing Counseling
	Description	Provide HUD certified housing counseling and fair housing services to assist
		households with homeownership opportunities and homeless prevention.
	Basis for Relative	An identified need through consultations and public hearings and needs
	Priority	assessment and market analysis.
armative i		

Priority Need Name	Slum and Blight Removal
Priority Level	High
Population	Extremely Low, Low, Moderate, Non-housing Community Development
Geographic Areas Affected	NEIGHBORHOOD REVITALIZATION STRATEGY AREA (NRSA)
Associated Goals	Slum & Blight Removal
Description	Remove slum and blighted conditions to improve sustainability of neighborhoods.
Basis for Relative Priority	Remove slum and blighted conditions to improve sustainability of neighborhoods particularly in low-moderate income neighborhoods.

In FY14, the City's anticipated CDBG entitlement amount was \$877,992. In addition to the annual CDBG entitlement; \$800,000 in Capital Improvement Program funds; anticipated \$218,102 in CDBG program income; and \$1,020,000 in anticipated Sub-recipient's program income. Actual expenditures during FY14 were \$1,222,468.97 in CDBG funds, \$624,499.23 in City's program income and \$1,020,760.00 in Sub-recipient's program income.

During FY14, the City provided affordable housing, increased housing education and outreach, expanded services for homeless populations, and contributed to economic and community revitalization through blight removal activities. The City assisted 6 single-family owner-occupants to remain in their homes by providing loans and grants for emergency housing repairs. One new single family home was completed and sold to a low-moderate income household. The City improved the sustainability of a suitable living environment by removing 2 blighted properties in existing neighborhoods. One property will remain open space as part of a flood protection area adjacent to the Indian Creek Channel. The other property will remain vacant for future redevelopment activities. Over the past year, the City provided housing counseling to 637, existing homeowners and new homeowners to increase access to housing and stable home ownership. CDBG funds provided shelter for 3,017 homeless women, men and children.

There were five (5) goals identified and needs to be addressed for FY14. They are all high priority and were identified in Table 2 as follows:

Table 2 – FY14 Goals Summary

				Needs		Goal Outcome
	Goal Name	Category	Geographic Area	Addressed	Funding	Indicator
1	Single Family	Affordable	NEIGHBORHOOD	Affordable	Program	Homeowner
	Rehabilitation	Housing	REVITALIZATION	Housing	Income:	Housing
1000	for Homeowners		STRATEGY AREA	Development	\$150,000	Rehabilitated:
			(NRSA)		CDBG:	22 Household
					\$315,000	Housing Unit

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	Goal Name	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	Home	Affordable	NEIGHBORHOOD	Affordable	CDBG:	Homeowner
	Modifications	Housing	REVITALIZATION	Housing	\$15,000	Housing
	for Special		STRATEGY AREA	Development		Rehabilitated:
	Needs		(NRSA)	Non-		3 Household
				Homeless		Housing Units
				Persons with		
				Special Needs		1 171

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g) (Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.)

FY14 marks the second year of the Five-Year Omaha/Council Bluffs ConPlan. During FY14, the City provided affordable housing, increased housing education and outreach, expanded services for homeless populations, and contributed to economic and community revitalization through blight removal activities. The City assisted 6 single-family owner-occupants in 2014 and 5 single-family owner occupants in 2013 to remain in their homes by providing loans and/or grants for emergency housing repairs. The City improved the sustainability of a suitable living environment by removing 2 blighted properties in existing neighborhoods in 2014 and 3 blighted properties in 2013. Of the total 5 properties removed, three sites will remain open space, on one site two new single family affordable homes will be constructed, and the remaining site will be available for future development. Over the past two years, the City provided housing counseling to tenants, existing homeowners and new homeowners to increase access to housing and stable home ownership. 637 individuals in 2014 and 786 in 2013 were provided housing counseling. In 2014 CDBG funds provided shelter for 3,017 homeless women, men and children, of which 182 were victims of domestic violence. And in 2013 CDBG funds provided shelter for 2,067 homeless women, men and children, of which 132 were victims of domestic violence. For a summary of the City's accomplishments relative to the objectives and priorities set forth in the FY14 Annual Action Plan and the Five-Year Omaha/Council Bluffs ConPlan please refer to Table 6 on the following page.

The City is pleased to report solid performance across all priority areas and specific objectives. So far the City has completed <u>117%</u> of its goals in the FY13-17 period. It is the City's goal to complete no less than 75% of the objectives and priorities set forth in FY13-17. During the second year of FY13-17, the City expected to assist 3,040 units/households/persons. During the second year, the City actually assisted 3,663 units/households/persons, completing 120% of its goals in the FY14 period. For the first two years of the FY13-17 period, the City expected to assist 5,589 units/households/persons. During the first two years, the City actually assisted 6,523 units/households/persons. Of the 18 projects/programs charged with carrying out the objectives and priorities throughout FY13-17, five completed 75% or greater of their goals. Of the five, four completed 100% or greater than 100% of their goals.

The remaining 13 projects/programs charged with carrying out the objectives and priorities throughout FY13-17, completed less than the City's 75% goal. Habitat for Humanity has two properties assisted in prior years that are still under construction. Both new single family homes are anticipated to be

completed by December 31, 2016. Accomplishments data will be reported then. The Blight Removal Program for infill housing also has two properties assisted in prior years. One property was completed and sold to a low-moderate income household in 2014. The remaining new single family home is anticipated to be completed by December 31, 2015. The City-wide Neighborhood Development Program carried out in connection with the blight removal program for infill housing completed demolition activities at 411 Spencer. 411 Spencer was a blighted private club swimming pool that was acquired in 2013. The property has been cleared and two new infill houses are under construction and will be sold to two low-moderate income households in 2015. Accomplishments data will be reported then. The Neighborhood Development Program for the project at 125 West Broadway is underway and is anticipated to be complete October 31, 2015. The Neighborhood Development Program for the project at 21st Avenue and South 6th Street has had delays due to project financing. The project initiated with Neighborhood Stabilization Program (NSP) funds and applied for Low Income Housing Tax Credits for a third time and did not receive an award. Additional development and financing options are being sought. The Neighborhood Development Program for the project at Bunge/West Broadway acquired property at 110 South 28th Street. The site was cleared in 2014. A request for proposals from developers will be sought and the property developed for affordable housing in 2015. Accomplishments data will be reported when these projects are completed.

The Barrier Removal Program was funded in FY14. Two homes were identified in 2014 and environmental reviews completed. However, both homeowners did not end up utilizing the program. Additional delays in expending funds were contributed to staff turnover. New staff has been hired and projects are expected to be completed in 2015. The Single Family Housing Rehabilitation Program was funded and a goal of 17 homes to be rehabilitated over the last 2 years was set. To date, the City has not hired a Housing Rehabilitation Supervisor to carry out this program. So the goal was not met and there are no accomplishments to report. Additionally, it was anticipated that additional housing rehabilitation staff would be hired in 2014 and the 2014 emergency housing rehabilitation goal was increased from 5 units assisted in 2013 to assist 10 units in 2014. Eleven units, out of the two year goal to assist 15 units, were assisted. This was 73% of the City's goal. If additional housing rehabilitation staff is not hired in 2015, the City's housing rehabilitation goals will be lowered.

One supportive services project serving the homeless did not meet its goal to assist 600 homeless or near homeless persons in 2014. Only 34 homeless/near homeless clients were assisted in 2014. Again, staff turnover was the main reason the project did not meet its goal. New staff has been hired and the project should meet their goals in 2015. The project was not funded in 2013.

Typically, the housing counseling program funded with CDBG funds meets their goal of assisting 1000 individuals each year. In 2013 786 and in 2014 637 individuals were assisted. A total of 1,423 or 71% of the 2000 individuals was assisted during the last two years. Counseling needs per client are found to be more difficult and taking longer to address. Cases do not turn over as quickly. The 2015 housing counseling goal will be reduced in 2015.

The goal to acquire and remove 1 property under Slum and Blight Removal in Mid-City was not met. In 2013 2 properties were expected to be acquired and removed in Mid-City and only one property was completed. One property was completed in 2014 as well. The goal to acquire and remove properties in Mid-City will be reduced to one per year. Lastly, the goal to acquire and remove 2 properties under Slum and Blight Removal in West Broadway were not met. Negotiations are underway with property owners and the environmental reviews are underway. It is anticipated that these properties will be acquired and clean-up for future housing development. Because the ultimate goal is housing

development, this activity was moved to the West Broadway Neighborhood Development Program. However, this project may end up being canceled in 2015.

The following Table 3 shows in detail, the City's progress during the FY14 Annual Action Plan and the Five-Year Omaha/Council Bluffs ConPlan in addressing the specific priorities set by the community.

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Based on the information contained in this report, the City has made continual progress in meeting its overall objectives. The City has undertaken activities listed as high priorities contained in the FY13-17 ConPlan and FY14 Annual Action Plan. No low priority activities, the non-community development activities, were funded or undertaken. The impact of CDBG funded activities is widely felt throughout the community – from providing emergency shelter to our homeless, to our assistance with public infrastructure in neighborhood redevelopment projects.

Table 3 – Accomplishments – FY14 Program Year & Five-Year Omaha/Council Bluffs ConPlan to Date

	Expected Actual Percent	#		%0 0 0	%0 0 0	0			0 0	7,00		0		Ò	0	o c			38) c		0			\cdot
	Year	Ical		2013	2014	2015	2016	2017		TOTALS		2013	2014	2015	2016	2017	TOTALS	201712	2013	2014	2015	2016	2017		_
Performance	Indicator / Unit	O measure		S Number of	occupied by	low – very low	income	§ Number of	units made accessible	MULTI-YR Goal	§ Number of	and made	accessible to	now ario	income	households	MULTI-YR	§ Number of	units occupied by	low and	moderate low	households	§ Number of	accessible	
	Sources of Funds Expended CDBG Other			\$0.00	\$0.00	\$0.00	\$0.00		\$0.00	\$0.00	**************************************	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	00 08		\$0.00	\$562,150.99	\$0.00	\$0.00			
	Sources of Fu			\$1,621.59	\$446.36	\$0.00	\$0.00		\$0.00	\$2,067.95		\$3,530.75	\$9,894.00	\$0.00	\$0.00	\$0.00	\$13.424.75		\$7,756.44	\$0.00	\$0.00	\$0.00			90.00 80.00
	los Allocated Other			\$0.00	\$0.00	\$0.00	\$0.00		\$0.00	\$0.00		\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00		\$2,400,102.00	\$0.00	\$0.00	\$0.00		0	00.00
i de	Sources of Funds			\$0.00	\$0.00	\$0.00	\$0.00		\$0.00	\$0.00		\$0.00	\$20,000.00	\$0.00	\$0.00	\$0.00	\$20,000.00		\$0.00	\$0.00	\$0.00	\$0.00		000	22.25
	Year			2013	2014	2015	2016	2017		TOTALS		2013	2014	2015	2016	2017	TOTALS		2013	2014	2015	2016	2017		
	Project Name and Description	Affordable Housing Development	Habitat for Unimonity	Single family housing .	units will be	constructed to	to homeowner-ship	for the purpose of	affordable housing in	Council Biums.	Blight Removal for Low-Mod Housing -	Single family housing	constructed to	provide new access	to homeownership for	creating decent	arrordable housing in Council Bluffs (NeighborWorks).	Neighborhood Dev.	Program - Multi- Family housing units	will be constructed at	provide new access	to low-moderate	income households for the purpose of	creating decent affordable housing in	
Priority Need	Category / Associated Goal	Affordable Hous	New	Construction	of Affordable	Single Family					New Construction	of Affordable	Single Family					New	Construction of Affordable	Rentals					

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Priority Need			Spatial to securiors	nds Allocated	in Line of the Lin		Performance		n.		
Associated Goal	Project Name and Description	Year	CDBG		CDBG Other	Other	Indicator / Unit	Acres	Expected	Actual	Percent
Affordable Hous	Affordable Housing Development					5	of Integralia	Icai	Number	#	Complete
New Construction	Neighborhood Development – Multi-	2013	\$125,000.00	\$0.00	\$86,754.52	\$37,500.00	§ Number of units	2013	45	C	700
of Affordable	Family housing units will be constructed in	2014	\$0.00	00'0\$	\$6,050.86	\$0.00	occupied by	2014	0	0	%0
Kentals	the 21st Ave & S 6th	2015	\$0.00	\$0.00	\$0.00	\$0.00	low and moderate low	2015	0	0	%0
	St area to provide	2016	00'0\$	\$0.00	\$0.00	\$0.00	income	2016	0	0	%0
	new access to low- moderate income	2017					households 8 Number of	2017			
	households for the purpose of creating		\$0.00	80.00	00 0\$	00 U\$	units made		c	(ò
	decent affordable		**************************************		2	2	accessing		0		%0
***	nousing in Council Bluffs.	TOTALS	\$125,000.00	\$0.00	\$92,805.38	\$37,500.00	MULTI-YR Goal	TOTALS	45	0	~ 0
New Construction	Neighborhood Development –	2013	\$686,019.00	\$0.00	\$15,251.49	\$0.00	§ Number of units	2013	2	-	%0
of Affordable	housing units will be	2014	\$0.00	\$500,000.00	\$529,674.67	\$0.00	occupied by	2014	0	0	%0
Single Family	/ W. Broadway to	2015	\$0.00	\$0.00	\$0.00	\$0.00	low and	2015	0	0	%0
or Kentals (to	provide new access	2016	\$0.00	\$0.00	\$0.00	\$0.00	income	2016	0	С	%0
ne determined)	to low-moderate	2017					households	2017		,	
	Income nouseholds for the purpose of						§ Number of				
	creating decent		\$0.00	\$0.00	\$0.00	\$0.00	accessible		0	0	%0
	Council Bluffs.	TOTALS	\$686,019.00	\$500,000.00	\$544,926.16	\$0.00	MULTI-YR Goal	TOTALS	2	O	%0
Construction	Neighborhood Development –	2013	\$89,247.00	\$300,000.00	\$83,149.24	\$0.00	§ Number of	2013	2	0	%0
of Affordable	housing units will be	2014	\$129,094.00	\$300,000.00	\$29,167.53	\$0.00	units occupied by	2014	12	0	%0
Single Family	constructed to	2015	\$0.00	\$0.00	\$0.00	\$0.00	low and	2015	0	0	%0
or Rentals (to	provide new access	2016	\$0.00	\$0.00	\$0.00	\$0.00	moderate low	2016	0	0	%0
be determined)	income households	2017					income households	2017			
	creating decent						§ Number of units made				
	affordable housing in		\$0.00	\$0.00	\$0.00	\$0.00	accessible		0	0	%0
	Council Dialis.	TOTALS	\$218,341.00	\$600,000.00	\$112,316.77	\$0.00	MULTI-YR Goal	TOTALS	14	0	%0
7	2014 SUBTOTAL		\$149,094.00	\$800,000.00	\$575,233.42	\$562,150.99			12	-	%8
FIV	FIVE YEAR SUBTOTAL		\$1,049,360.00	\$3,500,102.00	\$773,297.45	\$599,650.99			97	_	1%

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Associated Goal Description Vear CDBG Other CDBG Other Affordable Housing Single Family Single Family Homeowners Single Family Housing Housing Accept affordable housing 2013 \$0.00 \$50.00 \$60.00 \$61.966 Homeowners Program – Housing Accept affordable housing of through Homeowners Program – Housing Accept affordable housing 2016 \$0.00 \$60.00 \$60.00 \$61.966 Single Family Family Forgram – Housing Corpus Accept affordable housing at fordable housing affordable housing affordable housing. 2017 \$60.00 \$60.00 \$60.00 \$61.966 Single Family Frogram – Housing Corpus Program – Households have Bustained affordable housing affordable housing. 2013 \$60.00 <t< th=""><th>Allocated Sources of Funds Expended</th><th></th><th>Performance</th><th>J</th><th></th><th></th></t<>	Allocated Sources of Funds Expended		Performance	J		
ordable Housing Development School of Section (Control of Program – Housing and Program – Housing by a control of the purpose of providing decent affordable housing. \$0.00 <th< th=""><th></th><th></th><th>of Measure Year</th><th></th><th>Expected Actual</th><th>ual Percent</th></th<>			of Measure Year		Expected Actual	ual Percent
rabilitation neowners Single Family Housing neowners 2013 \$0.00 \$25,000.00 \$0.00 \$61.5 meowners Rehabilitation of the purpose of providing decent affordable housing. TOTALS \$150,000.00 \$150,000.00 \$0.00 \$61.9 meowners Repair Program – Housing and E Family emergency repair for the purpose of providing decent affordable housing. TOTALS \$150,000.00 \$0.00 <					-	1
Rehabilitation		\$61.966.36 units	nber of	2013		
meowners program – Frousing as affordable housing through comprehensive rehabilitation housing. 2015 \$0.00 \$0		_	pied by			
as affordable housing through comprehensive rehabilitation for the purpose of providing decent affordable housing. TOTALS \$150,000.00 \$0.00 \$0.00 \$0.00			<u> </u>			700
Through comprehensive rehabilitation for the purpose of providing decent affordable housing.		T	moderate 2016	16		
Total formable Purpose of providing decent affordable			households 2017 § Number of	17		
ngle Family recovners Emergency Housing habilitation housing by emergency repair for providing decent affordable housing. TOTALS \$150,000.00 \$175,000.00 \$0.00 \$61,9 meowners Repair Program – Households have sustained affordable providing decent affordable housing. 2015 \$0.00 \$0.00 \$19,567.08 \$7 meowners housing by emergency repair for the purpose of providing decent affordable housing. 2017 \$0.00		units susta	units sustained affordable			
rabilitation habilitation providing formal providing decent affordable housing. TOTALS \$150,000.00 \$175,000.00 \$0.00 \$61,9 habilitation providing decent affordable housing source of providing decent affordable housing. TOTALS \$150,000.00 \$12,282.00 \$61,00 \$		+	MULTI-YR			%n
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meowners housing by emergency repair for the purpose of providing decent affordable housing. 2014 \$25,000.00 \$0.00 \$19,567.08 \$7.00 meowners housing by emergency repair for the purpose of providing decent affordable housing. 2017 \$0.00 \$0.00 \$0.00 \$0.00 meowners housing by emergency repair for the purpose of providing decent affordable housing. 2017 \$0.00 \$0.00 \$0.00 \$0.00 mergency repair for the purpose of providing decent affordable housing. 2017 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 mergency repair for the purpose of providing decent affordable housing. \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 mergency repair for the purpose of providing decent affordable housing. \$0.00		\$533.00 S Nur	per of			10
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1g. \$0.00 \$0.00 \$0.00 \$0.00 TOTALS \$25,000.00 \$150,000.00 \$19,567.08 \$7.2		nou	households 2017	17		
\$0.00 \$0.00 \$0.00 TOTALS \$25,000.00 \$25,000.00 \$131,849.08 \$1,2 ************************************		§ Nur units	§ Number of units			
TOTALS \$25,000.00 \$25,000.00 \$31,849.08 \$175,000.00 \$150,000.00 \$19,567.08		\$0.00 affo	sustained affordable			%C
\$175,000.00 \$150,000.00 \$19,567.08		\$1,293.00 GOAL	MULTI-YR GOAL TOTALS		,	
		\$760.00				
FIVE YEAR SUBTOTAL \$175,000.00 \$200,000.00 \$31,849.08 \$63.259		\$63,259,36	TOTAL			

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Priority Need Category /	Project Name and		Sources of Funds	ids Allocated	Sources of Funds Expended	nds Expended	Performance				
Associated Goal	Ďescription	Year	CDBG	Other	SBCO	Other	of Measure	Year	Expected	Actual #	Percent
Non-Homeless F	Non-Homeless Persons with Special Needs	spec						IBS 1	Indilina	*	analduon
Home Modifications	Barrier Removal Program – Provided	2013	\$0.00	\$0.00	\$0.00	00.03	§ Number of	204.0	C		
for Special	assistance to low and	2014	\$15,000.00	\$0.00	\$1 772 73	\$0.00	occupied by	2013	0 6	0	0%0
Needs	moderate income	2015	\$0.00	\$0.00	\$0.00	\$0.00	low –	2015	າ ເ		%0
	special needs to	2016	\$0.00	\$0.00	\$0.00	\$0.00	moderate	2016	0 0	5 C	%0
	modify their home for increased	2017					households	2017		o	0.70
	accessibility.						g Number of units			*	
			\$0.00	\$0.00	\$0.00	\$0.00	sustained affordable		c	c	%
		TOTALS	\$15,000.00	\$0.00	\$1,772.73	\$0.00	MULTI-YR GOAL	TOTALS		· c	%0
	2014 SUBTOTAL		\$15,000.00	\$0.00	\$1,772.73	\$0.00			9 6	0	%0
FIV	FIVE YEAR SUBTOTAL		\$15,000.00	\$0.00	\$1,772.73	\$0.00	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		3	0	%0
				STATE OF THE STATE	ACAN MERCELLA SERVICIO IL ILILIA DELL'ARCADA ILILIA D	The state of the s					
Priority Need Category /	Project Name and		Sources of Funds	ids Allocated	Sources of Funds Expended	ids Expended	Performance				
Associated Goal	Ďescription	Year	CDBG	Other	CDBG	Other	Indicator / Unit of Measure	Year	Expected Number	Actual	Percent
Homelessness											combined
Supportive Services for	MICAH House –	2013	\$31,165.00	\$300,000.00	\$31,642.39	\$444,480.00	§ Number of	2013	750	663	88%
Homeless	providing	2014	\$32,000.00	\$236,250.00	\$32,452.52	\$236,250.00	homeless	2014	750	629	84%
	operational	2015	\$0.00	\$0.00	\$0.00	\$0.00	persons	2015	0		26
	funds, homeless	2016	\$0.00	\$0.00	\$0.00	\$0.00	}	2016	C	0	700

629 0 0 0

750 0 0 0

2014 2015 2016 2017

\$0.00 \$0.00 \$0.00

\$0.00

\$0.00 \$0.00

\$0.00

\$32,000.00 \$0.00 \$0.00 \$0.00

2015 2016 2017

families will have

emergency housing made available to them.

%0

%0

%98

1,292

1,500

TOTALS

MULTI-YR GOAL

\$680,730.00

\$64,094.91

\$536,250.00

\$63,165.00

TOTALS

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Priority Need Category/	Project Name and		Sources of Funds	nds Allocated	Sources of Fu	Sources of Funds Expended	Performance				
Associated Goal	Description	Year	CDBG		CDBG	Other	indicator / Unit of Measure	Year	Expected Number	Actual #	Percent
Homelessness									Nambel	*	complete
Supportive	Catholic	2013	\$7,700.00	\$236,250.00	\$8,168.51	\$561,402.00	§ Number of	2013	150	132	88%
Homeless	Phoenix House -	2014	\$8,000.00	\$236,250.00	\$8,412.09	\$236,250.00	homeless	2014	100	182	182%
	Through	2015	\$0.00	\$0.00	\$0.00	\$0.00	assisted	2015	0	0	%0
	providing	2016	\$0.00	\$0.00	\$0.00	\$0.00		2016	0	0	%0
	funds, homeless	2017	\$0.00	\$0.00	\$0.00	\$0.00		2017	0	0	%0
	families / victims of domestic violence will have emergency housing made										
	available to them.	TOTALS	\$15,700.00	\$472,500.00	\$16,580.60	\$797,652.00	MULTI-YR GOAL	TOTALS	250	314	126%
Supportive Services for	Heartland Homes	2013	\$10,125.00	\$108,750.00	\$10,533.79	\$125,775.00	§ Number of	2013	50	58	116%
Homeless	– mougn providina	2014	\$11,000.00	\$118,125.00	\$11,462.45	\$118,125.00	persons	2014	50	77	154%
	operational	2015	\$0.00	\$0.00	\$0.00	\$0.00	assisted	2015	0	0	%0
	funds, homeless	2016	\$0.00	\$0.00	\$0.00	\$0.00		2016	0	0	%0
	families will have	2017	\$0.00	\$0.00	\$0.00	\$0.00		2017	0	0	%0
	permanent			•							
	housing made available to						MIII TI-YR				
	them.	TOTALS	\$21,125.00	\$226,875.00	\$21,996.24	\$243,900.00	GOAL	TOTALS	100	135	135%
Supportive Services for	Pottawattamie	2013	\$0.00	\$0.00	\$0.00	\$0.00	§ Number of	2013	0	0	%0
Homeless	Homeless Link	2014	\$15,000.00	\$118,125.00	\$15,302.90	\$118,125.00	persons	2014	009	8	%9
	Through	2015	\$0.00	\$0.00	\$0.00	\$0.00	dssisted	2015	0	0	%0
	providing	2016	\$0.00	\$0.00	\$0.00	\$0.00		2016	0	0	%0
	operational funds near	2017	\$0.00	\$0.00	\$0.00	\$0.00	,	2017	0	0	%0
	homeless and homeless and individuals and families will have access to case										
The state of the s	management and stable housing.	TOTALS	\$15,000.00	\$118,125.00	\$15,302.90	\$118,125.00	MULTI-YR GOAL	TOTALS	009	34	%9

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Priority Need Category /	Project Name and		Sources of Funds	nds Allocated	Sources of Fu	Sources of Funds Expended	Performance				
Associated Goal	Ďescription	Year	CDBG	Other	SBCS	Other	of Measure	Year	Expected	Actual #	Percent
Homelessness									in an in a second		andilloo
Supportive	New Visions -	2013	\$24,520.00	\$300,000.00	\$25,189.56	\$421,838.00	§ Number of	2013	500	1 214	2430/
Services for	MOMM's Place &	2014	\$32,000.00	\$236,250.00	\$32,692.97	\$236,250,00	persons	2014	200	2 005	7400/
Homeless	Through	2015	\$0.00	\$0.00	80.00	\$0.00	assisted	2015	8 6	C80,2	20 9
	providing	2016	\$0.00	\$0.00	80.00	\$0.00		2016			%0
	operational	2017	\$0.00	\$0.00	00.08	\$0.00		2017			%0
	tunds, homeless				200	00.00			0	2	%0
	individuals and families will have										
	emergency										
	shelter and an										
***************************************	evening meal										
	made available to them.	TOTALS	\$56.520.00	\$536 250 00	\$57 882 53	8658 088	MULTI-YR	O TO H	0		
				20.001.000	200,000	900,000	GOAL	IOIALS	1,000	3,309	331%
20	2014 SUBTOTAL		\$98,000.00	\$945,000.00	\$100,322.93	\$\$945,000.00			2,000	3,017	151%
FIVE	FIVE YEAR SUBTOTAL		\$171,510.00	\$1,890,000.00	\$175,857.18	\$2,498,495.00			3 450	5 084	147%
						77777				20,5	2/ 1/1
Housing Counseling Services	ng Services										
Housing	Family Housing	2013	\$24,240.00	\$75,000.00	\$25,056.39	\$81,760.00	§ Number of	2013	1 000	786	70%
Counseling	Senices -	2014	\$25,000.00	\$75,000.00	\$26,042.40	\$75,000.00	persons	2014	1,000	237	670%
	Through	2015	\$0.00	\$0.00	\$0.00	\$0.00	assisted	2015	2021		0,470
	providing	2016	\$0.00	\$0.00	\$0.00	\$0.00		2016	0) c	0 00
	housing	2017	\$0.00	00 0\$	00 U\$	\$0.00		2017			0%

64% % % %

\$0.00 \$0.00 \$0.00

\$0.00 \$0.00 \$75,000.00

> \$0.00 \$0.00

\$0.00

0 0 0

0 0 0

2017

71% 64% 71%

1,423

2,000

TOTALS

MULTI-YR GOAL

\$156,760.00

\$51,098.79

\$150,000.00 \$75,000.00 \$150,000.00

\$49,240.00 \$25,000.00 \$49,240.00

TOTALS

FIVE YEAR SUBTOTAL 2014 SUBTOTAL

have access to homeowner-ship and homeless prevention counseling and services.

households will

counseling services, \$75,000.00 \$156,760.00

\$26,042.40 \$51,098.79

637

1,000 2,000

1,423

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Priority Need							
Category / Project Name and		Sources of Funds Allocated	ids Allocated	Sources of Funds Expended		. Constant	
Associated Goal Description	Year	CDBG	Other	CDBG	Other	of Measure Year Number # Complete	cem
CDBG Program Administration and Unobligated Funds	Inobligated Fi	spun					
CDBG Program	2013	\$335,000.00	\$0.00	\$194,159.61	\$46,584.54		
Administration	2014	\$275,898.00	\$68,102.00	\$263,326.70	\$25,577.12		
	2015	\$0.00	\$0.00	\$0.00	\$0.00		
	2016	\$0.00	\$0.00	\$0.00	\$0.00		
	2017	\$0.00	\$0.00	\$0.00	\$0.00		
TOTAL PROPERTY OF THE PROPERTY	TOTALS	\$610,898.00	\$68,102.00	\$457,486.31	\$72,161.66		
Housing	2013	\$47,000.00	\$5,000.00	\$52,588.12	\$0.00	Plants , may management proprietation , may be a selected on the selected of t	
Kenabilitation Administration	2014	\$140,000.00	\$0.00	\$22,406.96	\$36,771.12		
	2015	\$0.00	\$0.00	\$0.00	\$0.00		
	2016	\$0.00	\$0.00	\$0.00	\$0.00		
	2017	\$0.00	\$0.00	\$0.00	\$0.00		
TOTAL CONTRACTOR CONTR	TOTALS	\$187,000.00	\$5,000.00	\$74,995.08	\$36,771.12		
HOME Activity	2013	\$0.00	\$0.00	\$10,980.20	\$0.00	Total Control of the	
Delivery Costs	2014	\$0.00	\$0.00	\$15,467.20	\$0.00		
	2015	\$0.00	\$0.00	\$0.00	\$0.00		
	2016	\$0.00	\$0.00	\$0.00	\$0.00		,,
	2017	\$0.00	\$0.00	\$0.00	\$0.00		
The state of the s	TOTALS	\$0.00	\$0.00	\$26,447.40	\$0.00		
Unobligated	2013	\$0.00	\$0.00	\$0.00	\$0.00	TOTAL	
SO IN L	2014	\$0.00	\$0.00	\$0.00	\$0.00		-:
	2015	\$0.00	\$0.00	\$0.00	\$0.00		
	2016	\$0.00	\$0.00	\$0.00	\$0.00		
	2017	\$0.00	\$0.00	\$0.00	\$0.00		
	TOTALS	\$0.00	\$0.00	\$0.00	\$0.00		
2014 SUBTOTAL		\$415,898.00	\$68,102.00	\$301,200.86	\$62,348.24	THE REAL PROPERTY AND THE PROPERTY AND T	
FIVE YEAR SUBTOTAL		\$797,898.00	\$73,102.00	\$558,928.79	\$108,932.78		
CDBG Program Administration and Unobligated Funds	Inobligated Fi	spun					100 NAS
2014 TOTALS		\$877,898.00	\$2,038,102.00	\$1,222,468.97	\$1,645,259.23	3,040 3,663 120	120%
		-					
FIVE YEAR TOTALS		\$2,862,293.00	\$5,909,684.00	\$2,206,433.85	\$3,549,567.70	5,589 6,523 117	117%

CR-10 - Racial and Ethnic Composition of Families Assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

During FY14, the City assisted **3,663** units/households/persons. Of the 3,663 units/households/persons 2 were units acquired and demolished for Slum and Blight Removal. The remaining 3,661 households/persons were 6 households assisted with Emergency Housing Repairs, 1 household provided access to a new single family home, and 3,654 persons assisted with homeless or housing counseling services. Approximately 19.80% of the persons/households assisted were non-White. Of those non-White persons/households 11.80% were Black or African American, 2.84 self-identified themselves as Other Race, 2.10% were American Indian or American Native, followed by 1.88% Black or African American and White. All of the remaining races assisted were less than a ½ percent, with Asian and White Race at .03%. Also only 6.83% of the persons/households assisted were of Hispanic ethnicity. According to the US Census Bureau, in 2010 approximately 90.9% of the population in Council Bluffs is White, followed by 1.9% Black, .4% Asian, 6.5% all other, and 8.5% Hispanic. However only 80.20% of the persons/households assisted with CDBG funds are White. This tells us that the programs are reaching minority populations.

Table 4 – Assistance to Racial and Ethnic Populations

RACIAL STATUS	Persons/ Households	Percent %
White	2,936	80.20%
Subtotal White	2,936	80.20%
Black or African American	432	11.80%
Asian	9	0.25%
American Indian or American Native	77	2.10%
Native Hawaiian or Other Pacific Islander	6	0.16%
White and American Indian or American Native	12	0.35%
Black or African American and White	69	1.88%
Asian and White	1	0.03%
Black or African American and American Indian or		
American Native	15	0.41%
Other	104	2.84%
Subtotal Non-White	725	19.80%
Total	3,661	100%
	Persons/	Percent
ETHNIC STATUS	Households	%
Hispanic	250	6.83%
Not Hispanic	3,411	93.17%
Total	3,661	100.00%

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

In FY14, the City's anticipated CDBG entitlement amount was \$877,992. In addition to the annual CDBG entitlement the City anticipated \$800,000 in Capital Improvement Program (CIP) funds; \$218,102 in CDBG program income; and \$1,020,000 in anticipated Sub-recipient's program income. The total anticipated and identified funds for the FY134budget were \$2,916,094.

Actual expenditures during FY14 were \$1,222,468.97 in CDBG funds and \$1,645,259.23 in program income. \$624,499.23 was program income received by the City and \$1,020,760.00 were funds received by the City's sub-recipients for inclusion in this report. Total expenditures in FY14 were \$2,867,728.20. Table 5 is a summary of the funds available / allocated and funds expended for furthering the objectives of the City's FY14 Annual Action Plan.

Table 5 – Resources Made Available

Source of Funds	Source	Expected Amount Available	Actual Amount Expended Program Year 2014
CDBG	HUD	\$877,992.00	\$1,222,468.97*
Other	City CIP Funds	\$800,000.00	\$0.00
Program Income	City	\$218,102.00	\$624,499.23
Program Income	Private Sub-recipients	\$1,020,000.00	\$1,020,760.00
	TOTAL	\$2,916,094.00	\$2,867,728.20

^{*} The amount of CDBG funds expended in 2014 is more than the amount available due to prior year CDBG commitments that were not expended until 2014.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The total expenditures during FY14 were \$2,867,728.20, of which \$1,222,468.97 was CDBG funds. Therefore, \$1,645,259.23 in direct program income and other private and public resources were leveraged by the City and/or the City's Sub-recipients. This means that for every \$1.00 in CDBG funds received by the City, approximately another \$2.00 in direct program income and other private and public resources were leveraged to assist in addressing the needs identified in the FY13-17 ConPlan and FY14 Annual Action Plan. Of the total funds leveraged in FY14, \$624,499.23 were funds leveraged by the City and \$1,020,760.00 were funds leveraged by the City's Sub-recipients. Table 6 below is a summary of the funds leveraged by the City's Sub-recipients for the programs/projects funded in FY14.

Often times CDBG funds are utilized to satisfy matching requirements for other private and public resources. It is not always known if the City Sub-recipients utilized CDBG funds to satisfy a match requirement for other private and public resources they leveraged. The programs / projects that did utilize CDBG funds to satisfy matching requirements of other private and public resources leveraged were Heartland Family Services' Heartland Homes and Pottawattamie County Homeless Link Programs; and New Visions' homeless programs.

No publicly owned land or property located within the jurisdiction was used to address the needs identified in this plan.

Table 6 - Summary of Funds Leveraged

	Funds Lev	eraged by	
Program	City	City Sub-Recipient	
CDBG Disaster Floated Funds	\$548,380.25		
CDBG Disaster Admin Refunds	\$13,770.74		
HMGP Flood Admin Refunds	\$20,199.66		
Misc. Fees	\$3,177.46		
Mid-City Misc. Income	\$2,200.00		
SF Housing Rehabilitation Program Loan Payments	\$36,771.12		
Emergency Housing Repair Program	, , , , , , , , , , , , , , , , , , , ,	\$760.00	
Family Housing Advisory Services		\$75,000.00	
Cath. Char Phoenix House		\$236,250.00	
MICAH House		\$236,250.00	
PCHL		\$118,125.00	
Heartland Homes		\$118,125.00	
New Visions - MOHM's Place		\$236,250.00	
SUBTOTALS	\$624,499.23	\$1,020,760.00	
TOTAL	\$1,645,259.23		

Identify the geographic distribution and location of investments

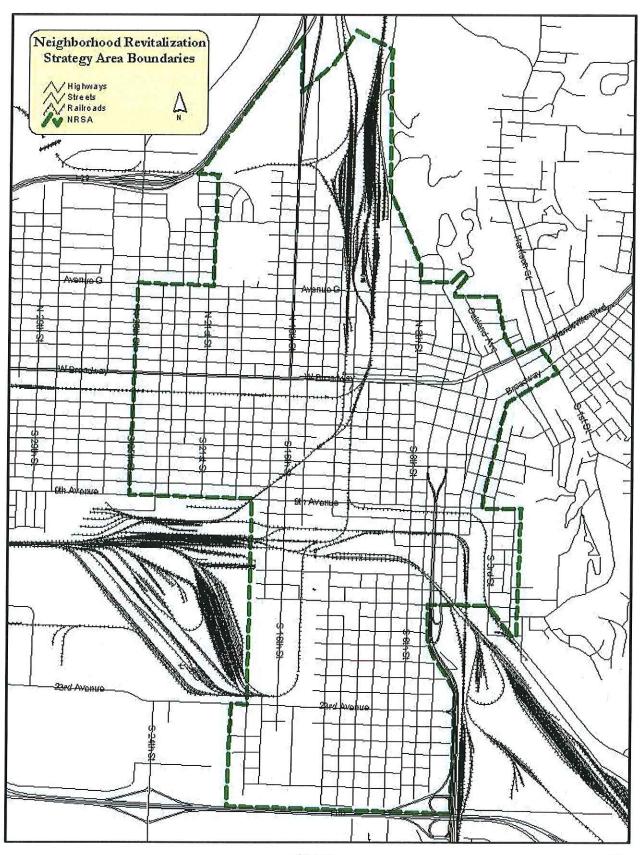
Geographically, the Neighborhood Revitalization Strategy Area (NRSA), the City's central portion, has the greatest housing and service problems. The NRSA is a contiguous area of about four square miles located in the central portion of Council Bluffs and contains the city's Central Business District, the Broadway Commercial Corridor, railroad related industrial uses and a variety of single family residential neighborhoods. A map of the NRSA can be found on Map 1 of this document. Based on the 2000 Census figures, 9,902 persons, or 64.4% of the NRSA, are classified as low or moderate income, compared to a city-wide percentage of 54.1%. Residents of the NRSA have the greatest need for assistance and activities in this area are given priority. Some programs are designated only for use within the NRSA. Activities targeted to this area include construction of new single-family, single-family rehabilitation and repair, homeownership assistance, rental housing development, counseling services and homeless initiatives. However, investments in housing will occur throughout all predominantly low and moderate income areas.

In FY14, the City expended \$2,867,728.20 (\$624,499.23 in CDBG and \$1,020,760.00 in program income and other funds) in the City's NRSA. Expenditures in the NRSA accounted for 67% of the total funds expended. Of the total expended CDBG funds, 51% of the funds were expended in the NRSA and of the total program income and other funds expended, 78% of the expenditures occurred within the NRSA. The City anticipated that during FY14 that at least 50% of the CDBG funds would be utilized for persons and/or projects in the NRSA. Table 3, below, is a comparison of the funds expended in the NRSA. Map 1 is a map of the NRSA and can be found on the following page.

Table 7: Comparison of Funds Expended in NRSA

	Sources of Fun			
	CDBG	Other	TOTALS	
Funds Expended in NRSA	\$617,835.12	\$1,209,124.23	\$1,907,959.35	
Funds Expended Outside NRSA	\$604,633.85	\$355,135.00	\$959,768.85	
Total Funds Expended	\$1,222,468.97	\$1,645,259.23	\$2,867,728.20	
% Funds Expended in NRSA	51%	78%	67%	

Map 1: Council Bluffs Neighborhood Revitalization Strategy Area (NRSA)



CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate income, and middle income persons served.

During FY14, the City anticipated to develop 34 affordable housing units. The City met less than 21% of this goal by performing emergency repairs on 6 owner-occupied housing units and providing 1 household access to a new single family home. Of which, 100% were occupied by LMI households: 4 very-low income households, 2 low income households, and 1 moderate income household. There was one anticipated project for the new construction of an estimated 12 affordable rentals. The site at 110 South 28th Street has been acquired and is being prepared for development. The project is anticipated to create at least 16 affordable housing units, 8 single family and 8 multi-family. Construction is anticipated to begin Spring 2016. The Single Family Housing Rehabilitation Program did not meet its goal in 2014. To date, the City has not hired a Housing Rehabilitation Supervisor to carry out this program. So the goal was not met. The following Table 8 shows in detail, the City's progress during the FY14 Annual Action Plan.

During the City's Five-Year Omaha/Council Bluffs ConPlan (2013-2017), the City anticipated to develop 125 affordable housing units. The City met less than 10% of this goal by performing emergency repairs on 11 owner-occupied housing units and providing 1 household access to a new single family home. Of which, 100% were occupied by LMI households: 4 very-low income households, 6 low income households, and 2 moderate income household. As previously mentioned, in 2014 there was one anticipated project for the new construction of an estimated 12 affordable rentals. The site at 110 South 28th Street has been acquired and is being prepared for development. The project is anticipated to create at least 16 affordable housing units, 8 single family and 8 multi-family. Construction is anticipated to begin Spring 2016. The Single Family Housing Rehabilitation Program did not meet its goal in 2013 or 2014. The City has not hired a Housing Rehabilitation Supervisor to carry out this program. So the goal was not met. There were two identified projects in 2013 for the new construction of 81 affordable rentals located at 125 West Broadway for 36 new units and 21st Avenue and South 6th Street for 45 new units. Both projects are experiencing construction and financing delays but are anticipated to be completed within the Five-Year Omaha/Council Bluffs ConPlan or by 2017. The following Table 9 shows in detail, the City's progress for the Five-Year Omaha/Council Bluffs ConPlan toward affordable housing development.

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Again, in 2014 there was one anticipated project for the new construction of an estimated 12 affordable rentals. The anticipated project location was not able to be acquired due to failed negotiations with the land owner. Other sites have been identified and are being pursued. The 125 West Broadway project has had some delays due to financing and construction bid documents. However, project started construction in 2014 and is to be completed by October 31, 2015. The 21st Avenue and South 6th Street project initiated with Neighborhood Stabilization Program (NSP) funds applied for Low Income Housing Tax Credits for a third time and did not receive an award. Additional financing options are being sought. The site at 110 South 28th Street has been acquired and is being prepared for development. The project is anticipated to create at least 16 affordable housing units, 8 single family and 8 multi-family.

Construction is anticipated to begin Spring 2016. The Single Family Housing Rehabilitation Program was funded. However, the City has not hired a Housing Rehabilitation Supervisor to carry out this program. So the goal was not met and there are no accomplishments to report.

Habitat for Humanity has two properties assisted in prior years that are still under construction. They have two new single family homes are anticipated to be completed by December 31, 2016. The Blight Removal Program for infill housing also has one remaining property assisted in prior years that is still under construction. That new single family home is anticipated to be completed by July 31, 2016.

Discuss how these outcomes will impact future annual action plans.

In all, it is anticipated that there will be 3 new single family homes completed, 2 by Habitat for Humanity and 1 through the Blight Removal program that will impact outcomes on future annual action plans. Also the site at 110 South 28th Street is anticipated to create at least 16 affordable housing units, 8 single family and 8 multi-family and be completed in 2017. The 125 West Broadway and 21st Avenue and South 6th Street projects will be completed in the next couple years that will impact future action plans. So even though the City only did not come close to accomplishing its goal to develop 125 affordable housing units, it is anticipated that the goal will be met within the Five-Year Omaha/Council Bluffs ConPlan or by 2017.

Table 8: Comparison of Affordable Housing Accomplishments FY14

Expected FY14	Actual FY14	Renter Units	Owner Units	Very Low Income	Low Income	Moderate Income
New Construction of Affordable Single Family						
0	1	0	0	0	0	1
als						C. Like Cia a
12	0	0	0	0	0	0
eowners						
12	- 0	0	- 0		U	0
10					2	
						0
	FY14 le Family 0	FY14 FY14 le Family 0 1 als 12 0 eowners 12 0	FY14 FY14 Units FY14	FY14	Expected FY14	Expected FY14

Table 9: Comparison of Affordable Housing Accomplishments Over the Five-Year Omaha/Council Bluffs ConPlan (FY13-17)

	Expected	Actual	Renter	Owner	Very Low	Low	Moderate
Affordable Housing Development	FY13-17	FY13-17	Units	Units	Income	Income	Income
New Construction of Affordable Singl	e Family						
Neighborhood Dev. Program - Single-						ļ	
Family housing units to be completed							
through blight and infill programs to							
provide new access to low-moderate							
income households for the purpose of			_				
creating decent affordable housing.	0	1	0	0_	0	0	1
New Construction of Affordable Rent	als						
Neighborhood Dev. Program - Multi-	J						
Family housing units will be constructed							
to provide new access to low-moderate							
income households for the purpose of		_		_			
creating decent affordable housing.	12	0	0	0	0	0	0
Neighborhood Dev. Program - Multi-							
Family housing units will be constructed		. ,					
at 125 W Broadway to provide new	1						
access to low-moderate income							
households for the purpose of creating		_					
decent affordable housing.	36	0	0	0	0	0	0
Neighborhood Development – Multi-							
Family housing units will be constructed	ļ						
in the 21st Ave & S 6th St area to	ĺ						
provide new access to low-moderate							
income households for the purpose of		_	_				
creating decent affordable housing.	45	0	0	0	0	0	0
Single Family Rehabilitation for Home	owners						
Single Family Housing Rehabilitation							
Program – Housing units will be							
sustained as affordable housing through							
comprehensive rehabilitation for the							
purpose of providing decent affordable]		ĺ	i
housing.	17	0	0	0	0	0	0
Emergency Housing Repair Program –							
Households have sustained affordable							
housing by emergency repair for the				<u> </u>			Í
purpose of providing decent affordable]		
housing.	15	11	0	11	4	6	1
FY13-17 TOTAL	T						
ACCOMPLISHMENTS	125	12	0	12	4	6	2

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Metro Area Continuum of Care for the Homeless, also known as MACCH and commonly referred as the area's Continuum of Care (CoC) has been working for several years to develop and initiate strategies to identify and engage persons with extensive or frequent episodes of homelessness.

One such initiative, now implemented, is the Homeless Review Team (HRT). The HRT involves 16 participating agencies and focuses on the most vulnerable of those among the homeless, assessing their needs (using the Vulnerability Index) and then coordinating the meeting of their needs (from medical, mental health, HIV and veterans needs to the need for housing and mainstream resources).

In addition to the HRT, several agencies provide outreach to special populations employing what is essentially the CoC's strategy for reaching out to homeless persons, i.e., 1) seek out homeless persons on the street or wherever else they are staying/congregating, 2) approach them with respect, 3) develop trust, 4) encourage and provide support for the use of supportive services and existing housing. Those agencies providing outreach include the following:

- Community Alliance provides a mobile outreach team doing street canvassing and visiting area shelters within the Omaha Metro area, targeting those with mental illness and co-occurring disorders. Connecting homeless to services and housing: When meeting homeless individuals living on the street, the outreach team makes an initial assessment of the following: mental health, substance abuse, finances, housing needs, transportation, first aid, food, clothing and shelter. Shelter placements then are made if the individual(s) will accept the placement. Outreach workers have cell phones to make needed referrals and in many cases, transport homeless individuals to the needed services. Further assessments are usually necessary and so, a second meeting is scheduled (if at all possible) at which point a more thorough plan for housing and services is developed. Homeless individuals are provided with contact numbers. Psychiatric services are available for assessment and medications. SOAR services are available to expedite Social Security applications and approvals.
- Heartland Family Service (through its Pottawattamie County Homeless Link Project and through its various housing programs) also provides mobile outreach teams that do street outreach/street canvassing. Outreach workers have fixed days to be at area shelters to assess the housing needs of shelter guests. Connecting homeless to services and housing: For safety reasons, outreach workers go out in teams of at least two persons. When contact is made with homeless individuals on the street, the outreach workers attempt to complete a "vulnerability index". Once an assessment is completed (to whatever extent is possible), the outreach workers provide referrals (a variety of materials for referral purposes as well as materials to meet basic needs are carried with outreach staff).

Addressing the emergency shelter and transitional housing needs of homeless persons

Emergency shelters are using overflow accommodations on a consistent basis, i.e., guests sleeping on temporary mats or other places not designed as a permanent place for sleeping. Dependency on overflow beds is a signal that the emergency response system is stretched thin. Shelters report record numbers of single women, women experiencing domestic violence, and persons in families with young children. Add to this the single men who are parents and the families with teenage boys and the provision of emergency shelter accommodations becomes more difficult still. Further, it's frequently the case that TH programs have long waiting lists. This requires individuals and families—ready for their next step toward self-sufficiency—to remain in emergency shelters until TH units are available. It is a goal of the CoC to alleviate overcrowding in emergency shelters and to ensure that all homeless persons have a safe and appropriate place to sleep and eventually a long-term place to live. The CoC does not consider floor mats an appropriate way to accommodate homeless persons and families. The CoC will monitor the ongoing need for temporary beds each year to ensure that current resources are going to meet the current need. This will include analysis of how different populations move through the ES, TH, and PSH homeless response systems in order to identify where we collectively could become more efficient. An inventory of housing beds by homeless sub-population is conducted annually on a formal basis at the time of the Metro Area CoC application for SHP funds (the annual NOFA published by HUD). This information is maintained in the CoC's HMIS and is updated as changes occur. Bed count is conducted by each housing facility and reported to the executive director of the CoC.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Persons at risk of homelessness are served in a variety of ways in an effort to help them avoid homelessness. Contact with persons in need of services in order to avoid homelessness can come by various sources. United Way of the Midlands, for example, has a "211" emergency assistance line; local churches are a source of referrals; and so, too, hospitals, nursing homes and public schools. These groups refer persons at risk of homelessness to food pantries—there are several in the jurisdiction—for food assistance and to the local utilities (Omaha Public Power District and Metropolitan Utilities District) for assistance with utility payments. There also are agencies—the Salvation Army is one—that provides rental and utility assistance on a limited basis. Finally, representatives from the CoC meet with representatives from institutions (hospitals and prisons, for example) in an effort to find suitable housing for individuals soon to be released from those institutions.

As indicated earlier in this document, the CoC will work to address the needs of those populations who have 1) severe medical or mental health conditions, 2) significant developmental disabilities, and/or 3) severe housing barriers due to prior convictions, addictions, citizenship problems, or elderly and hard to employ. These special needs populations represent many of the long term residents of shelters and pose significant challenges for transitional housing programs trying to identify permanent housing solutions for them. In more specific terms, the CoC will identify how many persons are released into shelters from publicly funded institutions or hospitals and expand/implement programs that provide those individuals with more appropriate housing solutions. Careful assessment of individual needs, collaboration with

community partners so as to ensure successful referrals, the regular collection and reporting of relevant data to funders and others, all are steps the CoC will take as a part of its strategy to address the housing and service needs of persons released from institutions with no housing options.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Chronically homeless individuals and families are identified through the outreach efforts of several agencies (Community Alliance, Heartland Family Service, the Nebraska Aids Project, Stephen Center, Siena/Francis House, the VA and Youth Emergency Services). Once identified, they are assessed by those same agencies and referred to what is currently the most appropriate of available housing options. Once housed, case managers work with the individuals and/or families to stabilize their situation and connect them to needed services. Housing subsidies often are needed as are the financial and other supports available through mainstream resources. The City is the jurisdiction's grantee for rental assistance for the chronically homeless with mental illness, a 22 bed program run in partnership with the Omaha PHA and Community Alliance. Other housing programs serving the chronically homeless are Heartland Family Service's Samaritan Program and the Veterans Administration Supportive Housing (VASH) program. Emergency shelters and other programs, including transitional housing facilities and the rapid re-housing program, also provide and/or work to secure housing for the chronically homeless en route to ending their homelessness.

Families with children are contacted initially—or often so—by emergency shelters and/or by the many groups (listed in the previous paragraph) engaged in street outreach. They also are identified by homeless liaison workers employed by the public school system for the specific purpose of identifying homeless children (and families). Once identified, their situation is assessed and they are referred to the best of available housing options. This could mean referral to area shelters if they are living on the street or, if already in a shelter, to Heartland Family Service's rapid re-housing program or to area transitional housing and permanent housing options.

Homeless veterans and their families are contacted/identified by the CoC's outreach teams (listed above) but also through Family Housing Advisory Service's "Outreach to Veterans" program. Assessed and referred, they are housed variously at emergency shelters and transitional housing programs until they can be permanently housed. A grant per diem program, "Transitional Housing for Homeless Veterans" is available through the Siena/Francis House, through the Lutheran Home, and through the newly established "New Visions" program. The City was a partner in the development and expansion of Siena/Francis House and provided the land and site development for the construction of the New Visions program. The Nebraska Veterans' Aid Fund (NVA) offers temporary emergency aid, a fund that assists veterans, their spouses, and dependents when unforeseen emergencies occur and other resources are not available.

Unaccompanied youth are contacted most often through the outreach efforts of Youth Emergency Services (YES). Youths are contacted on the street or at the drop-in center provided by YES. Unaccompanied homeless youth also are contacted by law enforcement officers on patrol and through

Child Saving Institute, an organization (like the State of Nebraska's Child Protective Services) that works to reunify children with their families. In addition, the CoC's Youth Task Force provides advocacy for homeless youth and works to increase community awareness concerning the problem of youth homelessness. Youth Emergency Services does provide transitional housing beds for unaccompanied youth as do emergency shelters on a limited basis. Finally, Project Everlast works with youth in foster care to help them make the connections that will allow them to avoid homelessness once they leave the foster care system.

CR-30 - Public Housing 91.220(h); 91.320(j)

The Municipal Housing Agency (MHA) was created in 1968 to serve as the public housing authority within the city limits of Council Bluffs. MHA currently assists families and individuals who are disabled, near-elderly, elderly or low-income. Regal Towers and Dudley Court provide 295 units of public housing and their Section 8 Housing Choice Voucher Program provides 687 vouchers.

The City will continue to support the efforts of the Municipal Housing Agency of Council Bluffs and collaborate with them to address housing needs in Council Bluffs and the metro area.

Actions taken to address the needs of public housing

The strategic goals/actions that have been completed by the MHA since their last Annual Plan submission includes the following:

- Received Housing Trust Funds to install 17 walk-in showers at Dudley Court.
- Installed Free Wi-Fi for tenants use at Regal Towers and Dudley Court.
- Installed a new roof at Dudley Court.
- Installed new energy efficient windows at Dudley Court.
- Installed a new boiler, hot water heater, water softener and circulating pumps at Dudley Court.
- Upgraded parking lot surfaces at Regal Towers and Dudley Court.
- Upgraded the air handler systems at Regal Towers and Dudley Court.
- Replaced water valves to ensure easy water shutoff at Regal Towers.
- Recalibrated the valves for the hot water system at Regal Towers to produce more uniform hot water temperatures throughout the building for tenants.
- Converted indoor and outdoor lighting to the most energy efficiency possible at Regal Towers and Dudley Court.
- Continued to expand the security system at Regal Towers and Dudley Court to assist tenant safety.
- Installed new gutter system and fascia at Dudley Court.
- Updated ACOP and Administrative Plan to be consistent wherever possible while implementing HUD Regulations.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Currently, the MHA operates two elderly/disabled facilities and does not own or manage low income family units. Municipal Housing Agency has a Resident Advisory Board which meets a minimum of one

time per year. The board consists of residents of Dudley Court, Regal Towers and participants of the Section 8 Program to express their ideas, concerns and assist in prioritizing future improvements. On May 20, 2015 there was a Resident Advisory Board Meeting where 29 participants and 3 staff were invited to attend. During the Resident Advisory Board Meeting the agency received a great deal of feedback from the participants.

The MHA continues communication with various non-profit, specialized groups and organizations. MHA continues to distribute informational pamphlets throughout the city and in addition, continues to have Memorandum of Understandings with various entities within the cities of Omaha and Council Bluffs. The Section 8 Program and Public Housing attend various speaking engagements throughout the community at agencies such as the Micah House, Domestic Violence shelters, etc.

There were no activities reported that encourage Section 8 participants to participate in homeownership.

Actions taken to provide assistance to troubled PHAs

Not applicable. The Municipal Housing Agency is not a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The identified public policy barriers to affordable housing in Council Bluffs include 1) Real estate tax rate of 4.5% on multi-family structures of 4+ units is a deterrent to building new rental housing units; and 2) State and federal funding resources have continuously declined over the past decade with fewer resources made available to finance affordable housing projects.

The City of Council Bluffs' Comprehensive Plan guides future investment in housing and development of land within the City's jurisdiction and in surrounding suburban areas. Beginning at the end of 2012 and continuing through 2013, the City of Council Bluffs began the process of updating its Comprehensive Plan. The updated Comprehensive Plan was adopted in 2014. The Comprehensive Plan provides a foundation for decision-making based on community consensus, community vision, existing conditions and future potentials and serves as a "road map" for 10 to 15 years into the future by guiding policy decisions and helping the community achieve its long-term objectives.

Also, during FY14 the City of Council Bluffs continued to work with County, State, Federal and other local authorities to encourage a regulatory climate that minimizes negative impact on housing affordability while, at the same time, maintaining needed health, safety, environmental, and Comprehensive Plan protections.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

Programs administered by the City of Council Bluffs will assist households with incomes below the poverty line most effectively by providing affordable housing opportunities that are coordinated with support services for individuals and families and with community and economic development efforts in predominantly low income areas.

Actions to address obstacles to meeting underserved needs during FY14 include the following:

- The City continued to work with other funding agencies, including lowa West Foundation, the Council Bluffs Housing Trust Fund and other foundations, to coordinate funding to more effectively meet the needs of the community.
- The City continued to seek opportunities to increase funding available for affordable housing.
- The City continued to inform lenders and households regarding Fair Housing laws, and in particular, to encourage greater participation by minorities and ethnic groups disproportionately represented in homeownership.
- Continued to finance homeownership counseling and financial management education provided to lower income households, particularly minorities.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

During FY14 no housing rehabilitation activities were undertaken due to the vacant Housing Rehabilitation Supervisor position. However, 6 homes were assisted with emergency housing repairs. Of those 6 homes none had a painted surface disturbed. If a painted surface is to be disturbed a copy of the booklet "Protect Your Family from Lead in Your Home" and also a notice of "Lead Hazard Presumption Notification & Receipt of Lead Pamphlet Notification" would be provided to the homeowner. The notice is required to be signed by the homeowner and maintained in the rehabilitation file. The file also would contain documentation demonstrating that the homeowner was informed about the results of lead hazard evaluation and clearance testing results. Lead-based paint would be assumed in the home and all work would be completed by contractors trained in lead-safe work practices. All contracts contain appropriate language referencing HUD's lead regulations at 24 CFR Part 35.

The City continued to provide educational information about the hazards of lead-based paint by making the information available at the City's Community Development and Health Departments.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City supported efforts of non-profit and public agencies working to reduce the number of poverty-level families.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

During the 2013-2017 Consolidated Plan period, the City plans to work on the following actions to develop institutional structure:

- Eliminate language barriers for persons with LEP to enhance their accessibility to City programs and services by providing language services as needed, if a Language Access Plan is not warranted.
- Solicit applications and increase the percentage of members of the protected classes serving on appointed boards and commissions dealing with housing issues until comparable to City-wide rates.

The City provides language interpretation services for those requesting such. In addition, as vacancies on appointed boards and commissions dealing with housing issues came available, applicants from protected classes were sought. One vacancy remains open on the City's Community Development Advisory Committee. A member of a protected class is being sought for this vacancy.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

During FY13 fair housing education and outreach efforts were conducted by the Fair Housing Center. Presentation included the following:

- (2) FHAS' Homeowner Education classes held at Habitat for Humanity
- A fair housing presentation to the Minority Group Relations class at Iowa Western Community College

• A fair housing training to the Council Bluffs Landlord Association A total of one hundred three (103) persons attended these presentations.

Also in 2014, the City continued to support the efforts of the Metro Area Continuum of Care for the Homeless, the Municipal Housing Agency of Council Bluffs and the Council Bluffs Housing Trust Fund by attending several of their meetings. All of these agencies collaborate with housing and social service agencies to address housing needs in Council Bluffs and the metro area.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

During FY14 the City supported the following efforts aimed at reducing known barriers to fair and affordable housing.

- 1. The City provides language interpretation services for those requesting such.
- Also, as vacancies on appointed boards and commissions dealing with housing issues came available, applicants from protected classes were sought. One vacancy remains open on the City's Community Development Advisory Committee. A member of a protected class is being sought for this vacancy.
- 3. The City supported 3 Low Income Housing Tax Credit Applications in 2014. However, one withdrew their application and the other 2 applicants were not funded. The City acquired 411 Spencer Ave in 2013 for the development of two affordable single family homes to be completed in 2015. The City acquired property along the vacated 1st Avenue railroad right –ofway at 110 South 28th Street for a future affordable multi-family and single family housing development.
- 4. The City continues to support Habitat for Humanity that has two properties assisted in prior years that are still under construction. Both new single family homes are anticipated to be completed by December 31, 2016. The Blight Removal Program for infill housing also has two properties assisted in prior years. One property was completed and sold to a low-moderate income household in 2014. The remaining new single family home is anticipated to be completed by December 31, 2015.
- Continued to finance and fund homeownership counseling and financial management education provided to lower income households, particularly minorities, through Family Housing Advisory Services.
- 6. Continued to provide fair housing education and outreach efforts to landlords, building owners, rental agents, and Realtors through the Fair Housing Center. See above response for details.
- 7. In FY14 the City continued efforts to implement recommendations outlined in the City's Analysis of Impediments to Fair Housing Choice.
- 8. Supported the Municipal Housing Agency of Council Bluffs.

CR-40 - Monitoring 91.220 and 91.230

Description of the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Council Bluffs' project monitoring efforts begin with the negotiation of individual contracts. Contracts must be drafted in such a way as to provide measurable performance criteria and administrative standards, all consistent with HUD or other regulatory guidelines and requirements. Progress towards attainment of specific goals will be monitored throughout the contract term and any longer period specified. This is particularly important for Sub-recipients who are working under a long-term contract for services. Monitoring of Sub-recipients by City staff will include the combined use of tracking of compliance key terms of the contract, contract specified inventory of required monitoring area, on-site reviews and audits, annual performance reports, and periodic status reports, as necessary. Violations, deficiencies or problems identified during routine monitoring procedures will be addressed and corrected by providing the Sub-recipient with the necessary information and technical assistance. If the problem persists, sanctions will be imposed appropriate to the scale of the problem.

In addition to monitoring the performance of Sub-recipients, the City of Council Bluffs has a monitoring system in place for projects and programs conducted by Community Development Department staff. This includes a competitive bidding, job site inspection, eligibility determinations and underwriting criteria and monthly activity reports. Monthly reports allow staff to analyze goal related performance in a number of areas. These include number of clients benefiting, client composition and geographic areas served. By analyzing at this level, staff can determine when and where needs are being met, area and population being underserved and compliance with regulatory requirements. The City of Council Bluffs will continue to invest significant staff time and effort to an ongoing and thorough monitoring process to insure that all funds are put to their best and most efficient use according to the priorities and goals identified and within the guidelines of the appropriate state and federal program.

In FY14 the Community Development Department staff conducted desk reviews of all the City's projects / programs funded with CDBG funds. In general, all projects / programs were found in compliance with HUD and other regulatory guidelines.

Utilizing minority-women owned businesses are encouraged. For all requests for proposals and/or services, the City requests information from the proposed contractor regarding their minority business status.

Additionally, the City's Community Development Department verifies all programs and projects assisted are in compliance with the City's Comprehensive planning requirements.

Citizen Participation Plan 91.105(d); 91.115(d)

Description of the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

Section 91.105(d)(2) of the consolidated plan regulations requires that grantees consider any comments or views of citizens, received in writing or orally at public hearings, in preparing the CAPER. No citizen comments have been received in preparing the FY14 CAPER. Notice of the availability of the CAPER was posted at the Council Bluffs Public Library, the City Clerk's Office, the Community Development Department and on the City of Council Bluffs' website. Also a copy of the CAPER was made available to the public at the Council Bluffs Public Library, the City Clerk's Office, the Community Development Department and on the City of Council Bluffs' website. Copies of the proof of posting / certifications of availability are attached and found in Appendix A.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

During the FY14 program year, the City made no changes in program objectives. Based on the results of the City's FY14 program year experiences no changes in program objectives are anticipated.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No. Not applicable.

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

Not applicable.